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MONTANA

DISASTER  
AND  
EMERGENCY  
SERVICES DIVISION

NEWSLETTER

C. L. Gilbertson  
Administrator

Ted Schwinden  
Governor

James W. Duffy  
The Adjutant General

## DUFFY APPOINTED AS A.G.

Major General James W. Duffy, effective January 5, 1981, assumed the position of Adjutant General for the State of Montana. As such he commands the Department of Military Affairs of which DES is a Division.

General Duffy is no stranger to DES as he has been closely affiliated with our organization during the past few years due to his civilian occupation with the Montana Army National Guard. He commenced full time employment with the National Guard in November 1955, and remained with this program until his recent appointment as Adjutant General. During the past 25 years, General Duffy progressively moved through the ranks, militarily and as a civilian, and with each promotion his responsibilities immeasurably increased. His latest positions included those as Plans, Operations, Military Support Officer; and Plans, Operations, and Training Officer. Prior to his appointment as State Adjutant General, General Duffy held the rank of Colonel and was assigned as Commander of the State Area Command (STARC). These positions necessitated a very close relationship with DES.

General Duffy enlisted in the Montana Army National Guard on February 1, 1954 as a private. He was commissioned a Second Lieutenant, Medical Service Corps on June 6, 1956. He has been awarded the Meritorious Service Medal; Army Commendation Medal; Armed Forces Reserve Medal; and the Army Reserve Component Achievement Medal.

Educationally, General Duffy is well suited for his new position. He graduated from Helena High School; attended Carroll College located in Helena; graduated from the Medical Service Officer School; Engineer Officer School; Command and General Staff College; and most recently completed the Civil Defense Management Course.

General Duffy, born in Mullan, Idaho on February 17, 1930, has resided in the Helena area since early childhood. He, and his wife Barbara, are the parents of 5 children; 2 daughters and 3 sons.

We are confident General Duffy will be an outstanding Adjutant General and pledge to him our utmost support.

A MESSAGE FROM OUR NEW DIRECTOR

"Concurrent with the inauguration of Ted Schwinden as Governor of Montana, on January 5, 1981, I became the Director of the Department of Military Affairs. As such I now command the Montana National Guard as a Major General and administer and coordinate the Division of Disaster & Emergency Services. I look forward to this opportunity to serve the State with much enthusiasm which I hope will kindle the spirit of all our dedicated employees and volunteers.

With the dawn of the new year of 1981, we look at a more complex world than ever before. The communist nations continue their struggle to spread their philosophy by any means possible to include outright aggression as seen in Afghanistan and may soon be seen in Poland. With these threats in mind and the probability of future conflicts even closer to home we must strive to continue for new and better defense programs in the civil domain. This includes a knowledgeable civil preparedness program to assist local governments in developing the capability to save lives and preserve property should our communities be affected by any type of major emergency or disaster. A continued preparedness posture through your dedication will cause our program in this country and more specifically within Montana to thrive. I pledge my whole hearted support to making the Disaster and Emergency Services Program a better program during my term as the Department Director."



MAJOR GENERAL JAMES W. DUFFY

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"If we throw all of our energy, intelligence, and enthusiasm into doing superb work today, there will be nothing to fear tomorrow."

-Sir William Oster (Great Canadian Physicist)

The above appropriate quotation was submitted by Mick Mills, Lincoln County DES Coordinator.

GENERAL JOHN J. WOMACK RETIRES

Major General John J. Womack, who announced December 15, 1980, that he planned to retire, stepped down as Adjutant General and Director of the Department of Military Affairs, effective January 5, 1981. He was appointed Adjutant General by former Governor Forrest H. Anderson in January 1969. Subsequently, he was reappointed to this position by former Governor Thomas L. Judge.

General Womack earned the respect and admiration of all who had the opportunity to be associated with him. His concern for his subordinates was unexcelled. His door was always open to all and he was always willing to listen, offer advise, and assist wherever possible.

General Womack has always been a strong supporter of DES and he will be sorely missed by our organization. Through the means of this newsletter we wish him the best in the future. We could say "the best in his retirement years", but we know he is only taking off his uniform; he is not going into deep retirement; there's too much yet to be accomplished.

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HAZARD MITIGATION AND THE LOCAL DES COORDINATOR

What do terms such as "Land-Use Planning", "Zoning", "Floodplain Management", "Building Codes and Permit Systems", etc., have to do with Disaster and Emergency Services. When was the last time, if ever, you discussed DES with people like members of the local planning board or their staff, the land-use planners, the zoning board or commissioners, the floodplain management administrator, the building code official, etc.

In the future, you as the local DES coordinator, may be involved with some or all of these individuals to try to integrate their various programs into an overall plan to mitigate a specific type of hazard. Now is the time to identify how the hazard mitigation clause now required in all Presidential major disaster declarations will effect you and your local officials, not when the water is knee deep this spring, and your county has just been declared a disaster area.

The FEMA Final Rules and Regulations on Hazard Material distributed at the Advance Seminar in Great Falls, October 20-22, 1980, are at present the most definitive guidelines available. If you did not get a copy of these regulations or want extras, call Jan Henry, and he will make sure you get them. We encourage all local coordinators to take the time to read these regulations, digest them, and if possible, discuss them with your county commissioners. If you do, we are sure you will have some questions and/or comments to make to the people who will be discussing "Hazard Mitigation" at the Governor's Conference & Advanced Seminar.

Jan Henry  
Preparedness Planner

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GOVERNOR'S CONFERENCE FOR COUNTY COMMISSIONERS

The Fourteenth Annual "Governor's Conference for County Commissioners on Civil Defense" will be held February 18, 1981, at the Colonial Inn in Helena. Since accommodations are at a premium during Legislative sessions, you should make your room reservations as early as possible (NOT LATER THAN FEBRUARY 2, 1981). Reservation cards previously furnished the District Coordinators are for the use of DES personnel only.

This years program will feature Lt. Colonel Robert E. Wall (Ret.) formerly of the Montana Army National Guard and who presently resides in Mississippi. Bob's presentations are considered as outstanding and he has won numerous awards for his photographic talent as well as his slide presentations, including narration.

Other highlights of the Conference will include (a) Remarks by our FEMA Regional Director, Richard I. Gonzalez, regarding the status of FEMA at the National and State level; (b) Remarks by Mike Garcia, also of Region VIII; and (c) Tom Kelley, DES Coordinator from Stillwater County will present a course of instruction.

Governor Ted Schwinden is slated to be our luncheon speaker.

If things move as smoothly as we believe they will, everyone should be out of the conference in sufficient time to visit with their Legislators on Capitol Hill.

As in the past, a banquet has been planned to be held at the Fort Harrison Service Club, for all attendees of the conference and their guests.

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ADVANCED SEMINAR FOR LOCAL DIRECTORS

Our Advanced Seminar will again be held in conjunction with our Governor's Conference. This seminar will cover an inclusive three day period, with the Governor's Conference considered as day "one". The following two days (February 19 and 20) will complete the seminar. All activities are scheduled for the Colonial Inn. DES personnel only are slated for the seminar, however, anyone else who may wish to attend is welcome.

The agenda for the seminar will include the subject areas of (a) Hazard Mitigation; (b) Statewide Communications; (c) Effective Letter Writing to Congressmen; (d) Civil Defense Awareness Week; and (e) other subjects of interest.

Local Directors will be reimbursed in accordance with State travel regulations for their attendance at all three days of this seminar. Other staff personnel may be eligible for reimbursement but only if previously authorized by State DES.

\* \* \* \* \*

ENERGY CONTINGENCY PLANNING

The final draft of the "Montana Energy Emergency Contingency Plan" has been completed by the Energy Division, Department of Natural Resources and Conservation. The contingency plan establishes criteria for determining when conditions may warrant the Governor's declaration of an energy supply alert or an energy emergency. The plan also incorporates petroleum and electric administrative rules (which have been adopted) for implementing the Governor's energy alert and energy emergency powers.

In January 1981, your County Commissioners will be contacted (by letter) by the Governor's office and the Energy Division concerning local energy emergency planning and the establishment of "County Energy Emergency Panels".

As each County DES Coordinator may have an active role in this planning process, we have included Local Energy Emergency Planning on the agenda for our annual "Governor's Conference for County Commissioners on Civil Defense" and the "Advanced Seminar for local DES Coordinators" in Helena during the month of February 1981.

Jim Anderson  
Preparedness Planner

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EMERGENCY BROADCAST SYSTEM PLANS REQUIRE UPDATING

Elections are over - new officials have taken office. NOW is the time to update the list of county/city officials authorized to activate the EBS system in your operational area. In addition to revising your plan, be sure to explain to the new officials just what the EBS system is all about and what their new responsibilities entail. As an example, if you have a new county commissioner who you feel should be authorized to activate the system, he/she should know which radio station is the EBS station for your area and how they can be contacted 24 hours per day in the event they have an emergency message for citizens in your area.

In addition, ensure that your EBS station receives a copy of your updated listing of authorized officials.

Bill Thomas  
District Coordinator

\* \* \* \* \*

The Billings Herald on February 23, 1884 ran the following news article:

"Mayor Bogart of Bozeman recommends the council of that city to enact laws prohibiting the use of opium by opium smokers on the ground of its endangering public property through fires."

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Jim Anderson  
Preparedness Planner

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District Coordinator

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POWELL COUNTY HOLDS DISASTER EXERCISE

Powell County DES Coordinator, Earl Wahl, reported that the county had an excellent disaster exercise on December 11, 1980. The exercise was a simulated mine explosion in which there were 11 "victims", all mine employees, which had to be located and triaged in the dark of the mine at the Cominco complex north of Garrison. The victims were transported by ambulance to the hospital in Deer Lodge.

The exercise was the result of the combined efforts of Powell County, DES, Powell County Memorial Hospital (especially Barb Simonsen, Director of Nursing) and Cominco.

Several agencies were involved in the coordinated effort, including fire, sheriff, EMT's, news media, hospital, search and rescue, etc.



COMINCO MINE RESCUE TEAM HEADS BACK FOR ANOTHER "VICTIM" IN POWELL COUNTY DISASTER EXERCISE.

Cooperation from the Cominco management and employees was outstanding. Although the exercise cost several thousands to put on it gave the mine officials an opportunity to improve relations with the community and to exercise their own mine rescue team and emergency plans.

Earl plans to tour the rest of the mining complex in the future, to determine if additional mines could be added to the county community shelter plan.

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You could have board and room at the McBurney House in Deer Lodge for \$2.00 to \$2.50 per day according to the April 27, 1888 issue of The New North-West newspaper of Deer Lodge. Single meals were offered for \$.50 each.

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RADEF TRAVEL CALENDAR

A tentative travel calendar has been scheduled for the months of January through April 1981. Two weeks notice will be given when firmed up. Both Jim and Ed will be available for courses on Hazardous Material Awareness and R.M. (meter reader). All courses last 4 hours. There must be at least 8 to 15 students per course or it isn't really worth their time to set up for the class. Please contact your Emergency Response Personnel so they can plan on attending.

- (1) January 19 - 23 Dawson and Prairie Counties
- (2) February 2 - 6 Rosebud, Custer, Wibaux, Fallon and Carter Counties
- (3) February 2 - 6 Silver Bow on the 2nd with the balance of time in Missoula County.
- (4) March 3 - 13 Gallatin County. A Hazardous Material Awareness Course is scheduled for the 10th and 11th. All neighboring counties should contact Hank Wruck, Gallatin County DES Coordinator, if they wish to send anyone to the course.
- (5) March 24 - 25 Both Jim and Ed will visit Missoula County and participate in the Forest Service Hazardous Material Awareness Course. (8 hours in duration).
- (6) April 6 - 9 Missoula County
- (7) April 13 - 17 Valley County. A Hazardous Material Awareness Course is scheduled for the 14th and 15th at Glasgow. All neighboring counties should contact Terry Mercer, Valley County DES Coordinator, if they wish to send anyone to the course.

\* \* \* \* \*

WELCOME ABOARD

Dennis Paulbeck  
Sheridan County  
September 1981

Bill Henderson  
Granite County  
October 1981

Lyle Stewart  
Phillips County  
October 1981

Carol Larsen  
Prairie County  
October 1981

\* \* \* \* \*

E M A

Throughout the years, we have become accustomed to the term "P&A", which equates to Personnel and Administrative, which has been officially referred to as the matching funds program for "Personnel and Administrative" expenses.

In the immediate future, FEMA is officially adopting the name of "Emergency Management Assistance" or "EMA" to replace "P&A". It will take some time to revise present publications and issuances, however, this term will appear in new publications and in day-to-day correspondence, so we should all become familiar with it.

FEMA still considers it a Matching Fund Program, but we all know that's a crock of bull - maybe someday.

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REGIONAL DIRECTOR VISITS STATE

Richard I. Gonzalez, FEMA Region VIII Director, visited Montana the middle of last December. Rich was in Great Falls on December 18, at which time he discussed nuclear weapon policies with Malmstrom AFB personnel, local county officials including Bill Burray, DES Coordinator for Cascade County, and C. L. Gilbertson, State Administrator for DES.

The morning of December 19, he visited with Paul Spangler, Lewis and Clark County DES Coordinator and Lewis and Clark County Commissioners. The theme of this visit involved primarily the Floodplain Management Program. That afternoon he visited the State DES complex at which time he discussed plans regarding a regional management program.

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NEWS REPORTS

All news clippings received which pertain to DES during the past quarter have been reviewed, as they always are. It was noted that some 35 counties within the state have received some newspaper publicity; some more than others. Publicity is always welcome, if it isn't adverse, and it hasn't been. Public information is considered a vital aspect of DES and we consider publicity and public information as synonymous. Let's all try to improve on publicity in the future.

\* \* \* \* \*

In 1884, letters which remained uncalled for at the local post office in Billings, were advertised as such in the local newspaper.

RACES EXERCISE POSTPONED

The annual RACES exercise originally scheduled to be conducted on February 7, 1981, has been postponed until April 11, 1981. Additional information regarding the exercise will be developed and passed on to you at the Advanced Seminar in February.

IN THE INTERIM we still need your list of RACES operators and their call letters as requested by letter dated December 3, 1980. Please forward this information, if you have not already done so, as it is required to compile an up-to-date roster.

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CIVIL DEFENSE AWARENESS WEEK

Believe it or not, again, the State office is starting preparations for "Civil Defense Awareness Week". The week of March 15-21, 1981, has been tentatively set aside for this purpose. Governor Schwinden will proclaim the week and we are in hopes that the County Commissioners will sign a County proclamation to reinforce that of the Governor.

In going over the critique sheets, we found that some of you felt more lead time was needed; well boys and girls, here it is! With this lead time, you can really get prepared and have a week like no other.

We will make available to you a packet of informational materials like we did last year. Please make your wishes known if you want something included, or if you have ideas that could be used, and we'll try to include them if at all possible.

This is a prime time to start contacting schools, civic groups, etc., for anything you may wish to do or present in March in your County.

If you get stuck on anything, call the State office and we'll try to help. REMEMBER..... If you start now, you can make a R E D L E T T E R W E E K out of Civil Defense Awareness Week.

Moneisa Magnuson  
NCP Planner

\* \* \* \* \*

WANTED

Mick Mills, DES Coordinator for Lincoln County, is looking for an engine for a 6x6 2-1/2 ton truck. If you have one, or know where one can be located, please call Mick in Libby at 293-4141 (office) or evenings at 293-4676 (home).

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TRAINING NOTICES

PHASE COURSES AND HOME STUDY COURSES

All phase courses and home study courses will follow the same procedure as in the past. Fill out DCPA Form 435 (until used up). Then FEMA Form 95-2 will be used in lieu thereof. Ensure you clear through your local coordinator all courses you may desire to attend or for which more information is desired.

All phase courses listed below are 100% federally funded.

Colorado Springs Courses

Phase II	January 12 - 23, 1981	Phase III	March 9 - 20, 1981
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Emmitsburg, Maryland Courses

Phase III	January 19 - 30, 1981	Phase III	June 1 - 12, 1981
Phase III	August 17 - 28, 1981	Phase IV	March 9 - 20, 1981
Phase IV	July 20 - 31, 1981	Graduate	March 23 - 27, 1981
Graduate	August 31 - September 4, 1981		

In addition to the above, the following phase courses are offered outside of our Region. All courses listed below will be conducted in Kansas City, MO.

Phase I      June 1 - 12, 1981 (Applications for this course are required not later than April 15, 1981).

Phase II     August 3 - 14, 1981 (Applications for this course are required not later than June 18, 1981).

We have been informed that only 10 students from the entire area of Region VIII will be accepted for those courses to be held in Kansas City, so if you're interested please send your 435's or 95-2's in early.

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The Burlington Northern Railroad recently announced that additional courses of instruction will be conducted by the railroad pertaining to Hazardous Material. All courses last 4 hours and will be conducted in the following locations on the following dates and during those hours indicated.

Glendive	April 24, 1981 - Two courses	Hours 8 - 12 AM and 1 - 5 PM
Forsyth	April 25, 1981 Two courses	Hours 8 - 12 AM and 1 - 5 PM
Billings	April 27, 1981 Two courses	Hours 8 - 12 AM and 1 - 5 PM
Billings	April 28, 1981 Two courses	Hours 8 - 12 AM and 1 - 5 PM

All training will be conducted from a special train and is designed especially for fire department, law enforcement and response personnel. More info later.

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AMERICAN RED CROSS TRAINING CALENDAR - WRANGLER DIVISION

Listed below are those classes which have been scheduled by the American Red Cross, Wrangler Division, Great Falls, which may be of interest to you. In the event any of you want to attend any of these classes please send a note to: Ray Mohny, American Red Cross, P. O. Box 2406, Great Falls, MT 59403. Please notify Ray at least two weeks in advance of the scheduled date indicated for the course of instruction you desire to take.

<u>CLASS</u>	<u>PLACE</u>	<u>TENTATIVE DATES</u>
Administering a Small Disaster Operation (2 day course)	Missoula	Jan. 16 & 17
Damage Assessment (3 hour course)	Missoula	Jan. 17
Records and Reports for Workers (1 day course)	Great Falls	Jan. 23 or 24
Emergency Assistance to Families (2 day course)	Kalispell	Jan. 30 & 31
Administering a Small Disaster Operation (2 day course)	Bozeman	Feb. 6 & 7
Administering a Small Disaster Operation (2 day course)	Cody, Wy.	Feb. 9 & 10
Administering a Small Disaster Operation (2 day course)	Buffalo, Wy.	Feb. 12 & 13
Damage Assessment (3 hour course)	Glasgow	Mar. 6
Shelter Management (6 hour course)	Glasgow	Mar. 6
Damage Assessment (3 hour course)	Glendive	Mar. 7
Introduction to Disaster Services (1 hour course)	Great Falls	Apr. 1
How the RC Chapter Renders Emergency Assistance to Disaster Victims (1-1/2 hour course)	Great Falls	Apr. 1
Records and Reports Supervision (2 day course)	Great Falls	Apr. 16 & 17

All dates are tentative because most of the classes require a minimum of 6 participants before it will be conducted. Most courses are limited to not more than 20.

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WANTED

Powell County is looking for a 1-1/4 ton cargo truck and a 2-1/2 ton cargo truck suitable for spare parts. Please call DES Coordinator Earl Wahl in Deer Lodge if you can help at 846-2415. Both trucks requiring spare parts are of military type. Earl is also looking for a small (1-1/2 kw) generator.

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PERSONAL GLIMPSES

Rosebud County - John Shorthill, DES Coordinator, received an honorable mention award for his outstanding contribution to improving emergency services in Montana. The award was presented during the annual meeting of the Montana Emergency Medical Services Association in Lewistown. John was cited for improvements he had made on the local level during the last two years, increasing public awareness through a series of first aid and cardiopulmonary resuscitation classes, and authoring a manual which is designed to keep the necessary day-to-day skills of emergency medical technicians at their sharpest level.

Cascade County - Bill Murraray, DES Coordinator, was elected president-elect of the American Society of Professional Emergency Planners at the society's annual meeting in Milwaukee. The society has 350 members and is restricted to graduates of a 320 hour course offered by the Emergency Management Institute of FEMA.

Lincoln County - About 3 months ago the Western News of Libby ran an article about an emergency preparedness plan for the Libby area. A portion of that article reads as follows:

"Mick Mills, DES Coordinator for Lincoln County, St. John's Lutheran Hospital, and all others involved in putting together an emergency preparedness plan for the Libby area should be commended for their efforts. Certainly there appears to be no danger which is threatening the Libby area at the present time, and there is obviously no need for citizens to be alarmed. But it is possible for Libby to be faced with a situation which could call for emergency medical services for a large number of people, or even evacuation measures. When that time comes, and it is hoped it never will, it would be extremely beneficial for community leaders and residents to have an emergency preparedness plan available for immediate implementation.

The time to put that kind of plan together is when there is no emergency at all - not when it's too late and the lack of a plan turns an emergency into a disaster. It's good that Libby has people like Mick Mills, who has the foresight to work on an emergency preparedness plan right now."

We have the following comment to make - "Flooding occurred in the Libby area during the Christmas season requiring the evacuation of several residences. The preparedness plan came into use much earlier than anyone had ever dreamed possible, and Mick was on hand to assist at all times. It just goes to show you."

Cascade County - All Great Falls schools have been furnished crisis procedure manuals. These manuals contain the telephone numbers of city and county emergency services and school district personnel to notify. They also outline safety measures to be taken in case of earthquake, severe weather, explosion, chemical accident, tornado, nuclear warning, plane crash, flood and fire. Bill Murray, DES Coordinator for Cascade County, had a big hand in the development of this manual.

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DISASTER DRILLS CONDUCTED

Valley County - During the last quarter, a disaster drill was conducted in Glasgow. The scenario was a truck-car accident involving the spill of radioactive material. Local emergency services personnel involved in the exercise included Terry Mercer, Valley County DES Coordinator. Extensive pictorial coverage was given by the Glasgow Courier.

Carbon County - Over 100 individuals participated in a simulated disaster at the Edgar School in Edgar. In this case, the scenario involved an explosion in the school resulting in a major fire and subsequently a two car accident in front of the school. Norman Dewell of Joliet, Carbon County DES Coordinator and Emergency Medical Services personnel directed the drill. Ten evaluators, from various communities, were involved in the exercise. Extensive news coverage, including numerous pictures, was given the exercise by the Billings Gazette and the Carbon County News.

Judith Basin - Berg Sawmill, near Stanford, was the scene of a disaster drill participated in by approximately 40 individuals, including DES. Eight pictures were featured in the Judith Basin Press, as well as a lengthy news article describing the disaster.

Roosevelt County - The Poplar area was the scene of an exercise to test the readiness of local agencies in the event of a radioactive materials alert. Working as a group, the participants were presented various problems and how they would solve them. The drill pointed out the strengths and weaknesses in the present plans, and served as a base for future plans. Sam Kelly, DES Coordinator stated - "We learned a lot and I think we are better prepared if a real radioactive materials incident occurred, however there is still a lot of planning and work to be done. We do have a good start."

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WELCOME ABOARD

The position of Administrative Officer for the State Office has finally been filled following the resignation of Pat Beebe on February 29, 1980. Ken Grieb of Helena, was selected for the position and came on board effective December 1, 1980.

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The New North-West newspaper issued in Deer Lodge, Montana Territory, September 7, 1872 darried an article stating - "In the Williams and Chatham prize fight, \$1,000 a side at Virginia City, the latter threw in the sponge at the fortieth found. Time, three hours and a half. \$40,000 changed hands."

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